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## **Executive Summary**

The California Authority of Racing Fairs (CARF), on behalf of the California Department of Food and Agriculture (CDFA), Division of Fairs and Expositions (F&E), conducted a temporary test of satellite wagering on horseracing at the Stanislaus County Fairgrounds in Turlock from October 17 through November 12, 1990.

This study was designed as a market test under actual operating conditions for prospective future satellite wagering sites. Sites were selected after review against predetermined criteria, including 1) possible impact on live racing, 2) area growth, 3) demographic considerations, and 4) proximity to existing satellite wagering sites.

We selected Turlock, seat of rapidly growing Stanislaus County in California's Central Valley, as the third test location. Our test lasted four weeks. Daily attendance during the test averaged 361 and the daily handle averaged \$35,753, for a per-capita of \$99. Survey information indicated a core patron base within a fifteen mile radius of Turlock; this information appears in the Site Profile and Regional Map.

The Regional Operations Report charts trends at nearby satellite facilities before, during, and after the test period. The two nearest sites, San Joaquin County Fair (Stockton) and Fresno District Fair (Fresno), showed an upward trend in Average Daily Handle and Average Daily Attendance during the Turlock test.

Marketing and promotion relied on local media, primarily print. Our patron survey responses showed a close parallel between media purchases and patron awareness of the event.

We conducted daily prize giveaways for which our patrons submitted a completed survey questionnaire. These responses yielded basic patron data. We created a database for this information and cross-referenced it with demographic analysis compiled from U.S. Census data by Western Economic Research of Panorama City, California. The results appear in the Patron Survey Demographic Analysis. The sustained population growth in this market area over the last decade is notable.

The Revenue (Expense) Analysis shows income and expenses for the Turlock test. The net losses shown for the Fair/CARF and the Simulcast Operator included one-time set-up costs that were being paid down relatively quickly. The net gains to other beneficiaries of handle distribution were substantial enough to create a net revenue of \$83,934.23.

We concluded the attendance and handle at Turlock may justify installation of a satellite wagering facility. The primary considerations in this decision will be 1) net profitability to the Fair, including operating expenses and debt service, 2) coverage of expenses to Simulcast Organization, 3) revenue to the State of California, horsemen, and racing associations, and 4) the desire of the Fair and local community for such an enterprise. The Average Daily Attendance (361), and per capita wagered (\$99), indicated probability for growth potential in this market.



## Purpose of Study

Technology is changing the face of horseracing. Advances in telecommunications, satellite communications, high speed data lines, and computer processing have expanded opportunities for parimutuel wagering far beyond the traditional racetrack venues.

Legislation has followed technological progress. After successful 1986 technical test results, laws were revised to allow satellite wagering at Northern California off-track locations. By means of the new technical advances, patrons could watch races and wager just as if they were at the racetrack. Further legislation in 1987 allowed a similar expansion to Southern California.

California statutes permit satellite wagering at existing racetracks and California Fairs. Legislative intent mandating participation of the Fairs reflected a long-standing use of horseracing revenue in support of Fair agricultural activities. California law recognizes the agricultural foundations of horse breeding, training, and racing when it ties the conduct of parimutuel wagering to the support of agriculture.

By 1989, there were twenty-one Fair and six racetrack satellite wagering locations. These sites represented penetration into most of the State's major market areas.

The California Authority of Racing Fairs (CARF) and California Department of Food and Agriculture (CDFA), Department of Fairs and Expositions (F&E) wished to explore the possibility of further network expansion into new Fair locations. Consequently CDFA funded and CARF implemented a transportable satellite wagering operation designed as a market test of prospective satellite wagering sites.

Under the terms of the Marketing Test Agreement between CARF and the Fair, CARF paid all expenses and received all distributions normally assigned to the Fair under California statutes.

Several important considerations determined candidate sites

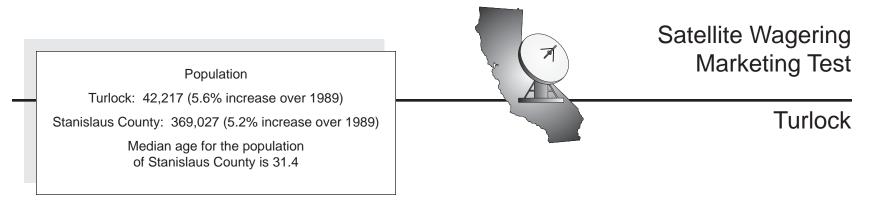
• Prospects for enhancement of wagering revenues with no deleterious impact on live

racing

- · Prospects for growth in area
- Demographic considerations
- Proximity to existing facilities Special Thanks

This marketing test could not have pro-

ceeded as well as it did without the Stanislaus County Fair Board of Directors, Fair General Manager Robert Walker, the Turlock Chief of Police John Johnson, Police Sergeant Jim Howard, the California Horse Racing Board, the California Horsemen Benevolent and Protective Association, and Bay Meadows Racing Association.



Stanislaus County Fair, Turlock

1990 Fair Attendance: 258,127 Major Buildings: 5 containing 45,450 square feet Parking: 4000 (surfaced) plus 3,600 (unsurfaced) Dates of Fair: July 25 - August 1, 1991

## Site Profile

#### Growth

Turlock is located in the heart of Central California on Interstate Highway 99, 15 miles east of Interstate Highway 5. Annual population growth of approximately 5% is projected into the next decade. The regional growth has occurred in Patterson, Sonora, Modesto, and Merced, cities which surround Turlock. Steady growth has created jobs in the construction, service, and manufacturing sectors.

## Local Economy

Turlock is a regional, agricultural products processing center with increasing diverse industrial and commercial development. There are over 150 manufacturing plants in the Turlock area. Poultry processing is the leading endeavor in the area's agricultural economy. Stanislaus County cites a total labor force in September 1990 of 167,100 with an unemployment rate of 8.9%. Local unemployment is related to agriculture and varies seasonally.

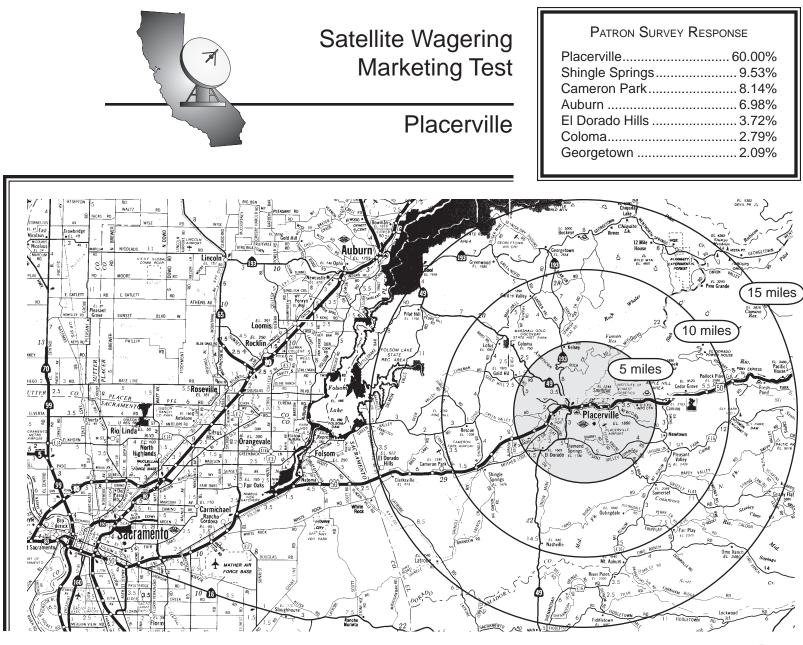
## Proximity to Other Satellite Wagering Markets

Turlock is located approximately 45 miles southeast of San Joaquin County Fair in Stockton and 80 miles northwest of the Fresno District Fair in Fresno.

#### County

Stanislaus County consists of 1,521 square miles, much of which is in agricultural production.

The county is located in Central California, bordering San Joaquin County on the North, Merced County on the South, Santa Clara County on the West, Tuolumne County on the Northeast, and Mariposa County on the Southeast.

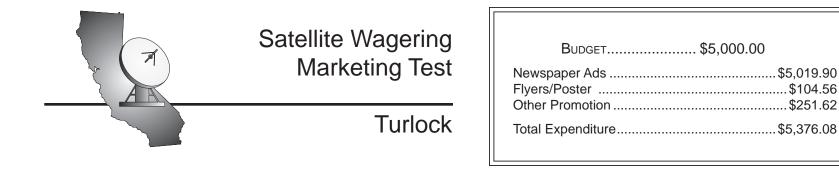


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|   | Satellite Wagering<br>Marketing Test<br>Turlock |            |                      |  | 17 - Nov. 12<br>1 Racing Da<br>Bay Meadows<br>andle: \$35,7<br>ttendance: 3<br>ita: \$99 | ys<br>5<br>753                       |
|---|---|------------|----------------------|--|--|--------------------------------------|
| Regional Operations Repor   | t Host<br>Track                                 | ADA        | ADA<br>A Trend       | ADH  | ADH<br>Trend   | Per<br>Capita                        |
| San Joaquin County Fair, Stock  | ton   |            |                      |  |  | I                                    |
| 08/29/90 - 10/14/90<br>10/17/90 - 11/12/90 (Test Pe<br>11/14/90 - 12/02/90<br>08/29/90 - 01/21/91 (Entire N | Bay Meadows                                     | 530<br>539 | ) 2.33%<br>) 1.59%   | 79,935.15<br>94,037.00<br>89,288.14<br>92,992.36 | 17.64%<br>-5.05%<br>4.15%  | 154.31<br>177.40<br>165.80<br>168.43 |
| Fresno District Fair, Fresno  |   |            |                      |  |  |                                      |
| 08/29/90 - 10/14/90<br>10/17/90 - 11/12/90 (Test Pe<br>11/14/90 - 12/02/90<br>08/29/90 - 01/21/91 (Entire N | Bay Meadows                                     | 462<br>438 | 2 10.74%<br>3 -5.40% | 60,507.45<br>77,480.71<br>68,413.59<br>70,116.31 | 28.05%<br>-11.70%<br>2.49%   | 144.89<br>167.53<br>156.37<br>157.45 |

This spreadsheet charts 1990 Average Daily Attendance (ADA) and Average Daily Handle (ADH) trends at the nearest existing satellite facilities before, during, and after the test period. In the case of Turlock, we examined figures for San Joaquin County Fair (Stockton) and Fresno District Fair (Fresno). Using as a baseline reference the figures for two weeks prior to the test period, the chart reveals an upward trend in Average Daily Attendance, both at Stockton and Fresno, during the test. Average Daily Handle figures also show an increase at both sites during the test period, which included the Breeders Cup. For comparison, we also show ADA and ADH at Fresno and Stockton during the entire Bay Meadows meeting.



## Marketing and Promotion

| Medium                | Circulation |     | Quantity      |   | Frequency     |      | % Total<br>\$\$ Spent | % Patron<br>\$\$ Spent | Response |
|-----------------------|-------------|-----|---------------|---|---------------|------|-----------------------|------------------------|----------|
| Flyers                | 300         | 300 | copies        |   |               |      | \$104.56              | 1.94%                  | 1.78%    |
| Newspapers            |             |     |               |   |               |      |                       |                        |          |
| Modesto Bee           | 81,044      | 20  | column-inches | 3 | x week for 22 | days | \$3,746.31            | 93.37%                 | 55.27%   |
| Turlock Journal       | 11,000      | 12  | column-inches | 1 | x week for 15 | days | \$250.20              |                        |          |
| Merced Sun Star       | 80,000      | 12  | column-inches | 1 | x week for 15 | days | \$865.44              |                        |          |
| CSU Stanislaus Signal | 14,000      | 12  | column-inches | 1 | x week for 14 | days | \$157.95              |                        |          |
| Other Promotion       |             |     |               |   |               |      |                       |                        |          |
| Breeders Cup Posters  | Giveaway    | 50  | Posters       |   |               |      | \$126.82              | 2.36%                  | 0.00%    |
| Racing Form Giveaway  | ,           | 60  | Racing Forms  |   |               |      | \$124.80              | 2.32%                  | 0.00%    |
| Word of Mouth/Friends |             |     |               |   |               |      |                       | 0.00%                  | 36.14%   |
| Radio/Television      |             |     |               |   |               |      |                       | 0.00%                  | 4.05%    |
| Miscellaneous         |             |     |               |   |               |      |                       | 0.00%                  | 2.76%    |
|                       |             |     |               |   |               |      |                       |                        |          |

This chart summarizes our expenditures for promotional advertising. We apportioned our media buys in consultation with a local consultant for best impact and distribution in the market area. Print media represented our primary focus for advertising in Turlock. We conducted daily giveaway drawings, for which our patrons submitted a short questionnaire. Among other questions, we asked how patrons had heard about satellite wagering. The response percentages revealed a close parallel to the proportions of media purchases. Press relations were excellent. The local Turlock Journal and the Modesto Bee both featured several prominent stories.

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|       | A              | Sa          | atellite W<br>Market | Ŭ II   | MARKET AREA POPULATION GROWTH 1995   1980-89 Projected   Modesto |                              |          |        |  |                          |
|-------|----------------|-------------|----------------------|--------|--|------------------------------|----------|--------|--|--------------------------|
|       |                |             |                      | Turloc | :k   | Oakdale<br>Denair<br>Hughson |          |        | . 22.22%<br>11.28%<br>11.11%<br>. 29.37% | 22,164<br>5,629<br>6,642 |
| Patro | on Survey Demo | ographic An | alysis               |        | Ľ  |                              |          |        |  | ]                        |
|       |                | Total       | % Change             | House- | Median   | Median                       | Income   | Income | 1995 Proj.                               | Survey                   |
| Zip   | City           | Population  | 1980-89              | holds  | Age  | Income                       | \$15-50K | \$50K+ | Population                               | Response                 |
| 95380 | Turlock        | 53,569      | 44.50%               | 19,868 | 31.9   | \$25,857                     | 5,874    | 3,725  | 62,486                                   | 29.22%                   |
| 95351 | Modesto        | 58,263      | 39.91%               | 19,940 | 29.5   | \$20,333                     | 7,813    | 2,002  | 66,969                                   | 15.10%                   |
| 95355 | Modesto        | 42,903      | 34.37%               | 15,257 | 32.7   | \$35,325                     | 2,420    | 4,291  | 47,832                                   | 8.77%                    |
| 95350 | Modesto        | 57,255      | 32.42%               | 21,403 | 34.2   | \$32,616                     | 4,319    | 5,679  | 63,932                                   | 8.77%                    |
| 95354 | Modesto        | 30,426      | 32.65%               | 12,927 | 34.1   | \$23,550                     | 4,340    | 1,814  | 34,346                                   | 6.33%                    |
| 95307 | Ceres          | 26,927      | 48.61%               | 9,492  | 31.1   | \$24,975                     | 2,684    | 1,350  | 31,402                                   | 6.17%                    |
| 95361 | Oakdale        | 20,463      | 22.22%               | 7,520  | 34.1   | \$27,648                     | 1,909    | 1,469  | 22,164                                   | 4.06%                    |
| 95356 | Modesto        | 18,091      | 43.69%               | 6,636  | 32.3   | \$35,804                     | 1,039    | 2,119  | 20,685                                   | 3.41%                    |
| 95316 | Denair         | 5,498       | 11.28%               | 1,769  | 30.1   | \$31,933                     | 287      | 338    | 5,629                                    | 2.76%                    |
| 95326 | Hughson        | 6,475       | 11.11%               | 2,111  | 30.2   | \$28,539                     | 516      | 381    | 6,642                                    | 2.27%                    |

We conducted daily prize drawings, for which our patrons filled out a short questionnaire. These completed questionnaires not only yielded basic analytical data, but created the foundation for a future, core patron mailing list.

95301 Atwater

95340 Merced

27,702

57,386

29.37%

37.17%

We entered questionnaire responses into a database and sorted patron addresses by zip code. We then cross-referenced that information with a demographic analysis compiled from U.S. Census Data by Western Economic

28.4

30.0

9,167

20,539

\$26,594

\$24,911

1,906

6,219

1,564

3,973

Research in Panorama City, California. The table above charts a demographic profile of our patrons in this market area. Most notable is the sustained rate of population growth. Census projections show no slowdown, as the 1995 population estimate indicates.

30,498

65,162

1.62%

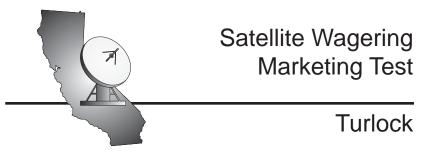
1.14%

## Revenue (Expense) Analysis

# Turlock

|   | Fair/CARF 1             | Simulcast   | State     | Assoc.          | Horsemen         | Local Govt.       | UC Davis     | Totals                   |
|---|-------------------------|-------------|-----------|-----------------|------------------|-------------------|--------------|--------------------------|
| Handle Revenue  |                         |             |           |                 |                  |                   |              |                          |
| Commissions/Fees/Purses                                       | 14,700.24<br>4 .322 .01 | 17,218.35   | 24,809.98 | 30,181.77       | 29,914.29        | 2,465.98          | 720.33       | _ 120,010.94<br>_ 322.01 |
| Promotion<br>Stable/Van/Brdrs Awards<br>Total Handle Revenues | 1,022101                |             |           | 2,881.35        | 2,846.50         |                   |              | 5,727.85                 |
| Other Revenue   |                         |             |           |                 |                  |                   |              |                          |
| Parking/Admissions  |                         |             |           |                 |                  |                   |              | 0.00                     |
| Concessions   | 6,511.25                |             |           |                 |                  |                   |              | 6,511.25                 |
| Programs/Racing Forms<br>Total Other Revenues                 | 3,837.50                |             |           |                 |                  |                   |              |                          |
| Total Revenues<br>(Revenue figures unaudited)                 | 29,371.00               | 17,218.35   | 24,809.98 | 33,063.12       | 32,760.79        | 2,465.98          | 720.33       | 140,409.55               |
| Expenses  |                         |             |           |                 |                  |                   |              |                          |
| Administration  |                         |             |           |                 |                  |                   |              |                          |
|   | (3,333.00)              |             |           | Net Rev         | enue (Expense    | ) Summary         | <b>II</b>    | (3,515.72)               |
| Shipping & Supplies   |                         |             |           |                 |                  | ,                 | ∖ ∥⊢         | (372.92)                 |
| Travel/Meals/Lodging  | (2,157.07)              |             |           |                 |                  |                   |              | (2,157.07)               |
| Capitalization  |                         |             |           |                 | erator           |                   |              |                          |
| Building  |                         |             |           |                 |                  |                   |              | (2,470.13)               |
| Furniture   |                         |             |           | Association     |                  |                   | 2            | (278.56)                 |
| TV/Downlink Equipment   | (2,387.65)              |             |           | Horsemen        |                  |                   | )            | (2,387.65)               |
| Operations  |                         |             |           | Local Governn   | nent             | 2,465.98          | 3 📗          |                          |
| Installation/Janitorial                                       |                         |             |           | UC Davis        |                  | 720.33            | 3            | (3,394.00)               |
| Security  | (7,161.24)              |             |           |                 |                  |                   | 101          | (7,161.24)               |
| Utilities   | (1,158.13)              |             |           | Net Revenue (   | (Loss)           | 83,934.23         | <sup>s</sup> | (1,158.13)               |
| Programs/Racing Forms   |                         |             |           | This analysis a | lataila inaama a | nd agets for the  | . 📗          |                          |
| Seller  |                         |             |           |                 | letails income a |                   | 101          | (1,575.00)               |
| Program Cost  | (3,767.50)              |             |           |                 | The net losses   |                   |              | (3,767.50)               |
| Racing Form<br>Promotion/Marketing                            | (3,640.00)              |             |           |                 | d Simulcast Op   |                   |              | (3,640.00)               |
| Promotion/Marketing   | (5,376.08)              |             |           |                 | up costs that w  | 0.                | 101          | (5,376.08)               |
| Parimutuels   |                         |             |           | down quickly.   | Net gains to oth | ner recipients of | f 📗          |                          |
| Clerks' Wages/Benefits  |                         |             |           | handle distribu | tion were substa | antial enough to  | >            | (12,947.49)              |
| Data Lines/Telephone  |                         |             |           |                 | venue of \$83,9  | 0                 |              | (1,504.71)               |
| Totalisator   |                         |             |           |                 |                  |                   |              | (3,696.72)               |
| Armored Car   |                         |             |           |                 |                  |                   |              | (45.00)                  |
| Uplink/Encryption   |                         | (1,027.40)  |           |                 |                  |                   |              | (1,027.40)               |
| Total Expenses  | (37,071.28)             | (19,404.04) | 0.00      | 0.00            | 0.00             | 0.00              | 0.00         | (56,475.32)              |
| Net Revenue (Loss)  | (7,700.28)              | (2,185.69)  | 24,809.98 | 33,063.12       | 32,760.79        | 2,465.98          | 720.33       | 83,934.23                |

<sup>1</sup> During this test, CARF paid all expenses and received distributions that would normally accrue to the Fair.



## Conclusion

## Operations

Test operations at Turlock proceeded smoothly and without incident. Excellent cooperation from AutoTote and Parimutuels Guild Local 280 assisted in this success. Stanislaus County Fair Directors, Management, and Staff made valuable contributions to the effort.

## **Regional Market Effect**

We found little significant effect on existing satellite wagering operations in the region. Analysis of Average Daily Handle and Attendance figures at San Joaquin County Fair in Stockton and Fresno District Fair in Fresno, during and after the Turlock test, revealed little variation from the baseline reference.

## Effect on Live Racing

We considered the Turlock site too geographically distant from existing tracks to have a deleterious effect on live racing.

## Evaluation

Attendance and handle during our test period justify consideration of a satellite wagering facility at Turlock. Several primary issues must be considered in this decision.

- Net profitability to the Fair, including operating expenses and debt service
- · Coverage of expenses to Simulcast Organization
- Revenue to the State of California, horsemen, and racing associations

 $\ensuremath{\,\bullet\,}$  Desire of the Fair and local community for such an enter-prise

The Average Daily Attendance of 361 indicates good community interest and the presence of a core patron base. Daily per capita wagered at Turlock (\$99) compared with the overall network per capita (\$195)